

Message Text

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17

ACTION IO-10

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JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-03

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TO SECSTATE WASHDC 7269

INFO AMEMBASSY ANKARA

AMEMBASSY ISLAMABAD

AMEMBASSY KABUL

C O N F I D E N T I A L GENEVA 9332

E.OM 11652: GDS

TAGS: SNAR, AF

SUBJECT: UNFDAC PROJECTS IN AFGHANISTAN

REF: KABUL 7787; KABUL 7652

1. UNFDAC SHARES EMBASSY KABUL CONCERN RE PROBLEM OF TRAINED MANPOWER IN AFGHAN POLICE UNIT CONCERNED WITH NARCOTICS CONTROL. DAVIES RAISED ISSUE ON JUNE 75 WITH THE THEN COMMANDANT GENERAL OF POLICE (NOW MINISTER OF INTERIOR) AND RECEIVED ASSURANCES THAT THERE WOULD BE AS MUCH IMPROVEMENT AS COULD BE ACHIEVED WITHIN REASONABLE CONSTRAINTS. SITUATION HAS CLEARLY CHANGED, AND UNFDAC IS NOW AWAITING REPORT FROM MAGNUSSEN (UN NARCOTICS ADVISER) RE SEVERITY OF SITUATION.

2. UNFDAC (DAVIES) STATES THAT AID TO AFGHAN GOVT FOR LAW ENFORCEMENT IS COMPLETELY DEPENDENT ON STEP BY STEP APPROACH. NEXT STEP IS TO SET UP AND ACTIVATE THREE ADDITIONAL BRANCHES OF NARCOTICS SECTION OF INTERIOR MINISTRY. UNTIL SUCH TIME, UNFDAC WILL GO NO FURTHER WITH DIRECT INPUT.

3. UNFDAC DOES NOT BELIEVE ABOVE CONSIDERATIONS
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INVALIDATE RATIONALE FOR AN EFFORT TO STRENGTHEN ANTI-

DRUG CAPACITY OF TWO OTHER AGENCIES OF AFGHAN GOVT, NAMELY CUSTOMS AND BORDER POLICE. UNFDAC DOES NOT ENVISAGE DOING THIS WITH DIRECT INPUT BUT IS EXAMINING REQUIREMENTS OF THESE TWO AGENCIES THROUGH MAGNUSSEN WITH VIEW TO DRAWING UP PACKAGE WHICH IT WOULD PROPOSE FOR FUNDING BY BILATERAL DONORS (E.G., IRAN).

4. RE TREATMENT, REHABILITATION AND ECONOMIC DEVELOPMENT IN BADA KHSHAN PROVINCE, UNFDAC IS CONCERNED BY FINDINGS OF O'KEEFE REPORT. IT ACCEPTS THAT BAN ON OPIUM CANNOT BE MAINTAINED BY BADA KHSHAN PROVINCIAL GOVT WITHOUT ADDITIONAL INPUT. UNFDAC WILL SUGGEST TO AFGHAN GOVT THAT A FURTHER TECHNICAL LEVEL MISSION VISIT BADA KHSHAN AFTER SNOW ABATES IN APRIL 1976 TO WORK OUT POSSIBILITY FOR A JOINT MULTI-DISCIPLINARY ATTACK ON OPIUM ASSOCIATED PROBLEMS. THIS MISSION WOULD CONSIST OF ONE EXPERT EACH ON TREATMENT, REHABILITATION AND ECONOMIC DEVELOPMENT, WITH OBJECTIVE OF GETTING SMALL TOKEN EFFORT UNDERWAY IN BADA KHSHAN BEFORE OCTOBER 1976.

5. THERE IS SOME DIFFERENCE OF OPINION BETWEEN DAVIES AND FAO CONSULTANT GREENSHIELDS ON APPROACH TO BADA KHSHAN, REFLECTING DIFFERENCE BETWEEN VIEWS OF AFGHAN MINISTRIES OF FOREIGN AFFAIRS AND PLANNING. BASICALLY, DAVIES ACCEPTS FOREIGN AFFAIRS MINISTRY POSITION THAT AFGHAN PROJECT STARTED WITH IDEA OF RAPID MOVEMENT TO CONSORTIUM WHICH WOULD PROVIDE HELP FOR CONTINUING SOCIO-ECONOMIC DEVELOPMENT OVER LARGE OPIUM GROWING AREAS OF BADA KHSHAN ON SCALE WHICH HE BELIEVES UNFDAC WILL NEVER BE ABLE TO AFFORD FROM ITS OWN RESOURCES, I.E., TO USE UNFDAC AS CATALYST TO ATTRACT OTHER INPUTS. GREENSHIELDS, ON OTHER HAND, TAKES MORE ORTHODOX CROP-SUBSTITUTION PILOT-PROJECT APPROACH. AFTER RECENT VISIT TO AFGHANISTAN ON UNFDAC BEHALF AS PART OF FAO/IBRD MISSION, HE REPORTEDLY SAYS THAT THIS CONSORTIUM WILL NOT PROVIDE REQUIRED HELP TO BADA KHSHAN, THAT FINNISH TEAM WILL NOT PROVIDE VIABLE DETAILED FRAMEWORK FOR ATTRACTING EXTERNAL INPUT, AND THAT ONLY WAY FORWARD IS TO TRY AGAIN TO PERSUADE AFGHANS TO ACCEPT USUAL TYPE OF PILOT PROJECT ON SMALL SCALE IN SOME OPIUM GROWING AREAS.

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6. COMPROMISE STRATEGY BETWEEN ABOVE TWO VIEWS NOW BEING WORKED OUT FOR CONSIDERATION BY DE BEUS. LIKELIHOOD IS, HOWEVER, THAT GIVEN PRESENT FINANCIAL RESTRAINTS ON UNFDAC AND ATTITUDE OF PRESIDENT DAOUD RE PILOT PROJECTS, UNFDAC WILL HAVE TO CONTINUE WITH CONSORTIUM TYPE APPROACH IF IT IS TO MAKE ANY IMPACT ON OPIUM PRODUCTION IN BADA KHSHAN. DALE

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